

**Appendix 1**

**FRAMEWORK PRIORITIES DOCUMENT**

**Further to**

**PUBLIC CONSULTATION PROCESS – PHASE 1**

**LOCAL ECONOMIC & COMMUNITY PLAN**

**CO. TIPPERARY**

**April 2015**

## Framework Priorities

### Co. Tipperary Local Economic & Community Plan

The role of the Local Economic and Community Plan (LECP) is to promote a more integrated and targeted approach to addressing strategic issues (and consequently public spend) through the delivery of key services in a way that meets the needs of the community. What constitutes community needs has been heavily influenced by the views of the community themselves but within the context of Government policies and priorities. The key priorities identified in Phase 1 of this plan making process are based on an approach that:

- supports the policy requirements of Government and its operational bodies
- provides clarity as to what are the key issues from the citizens perspective
- ensures that, where available, evidence will be used to verify or challenge perspectives
- prioritises key actions in order to ensure that the limited available resources will be appropriately targeted at those areas and issues which have the greatest need and/or where the greatest potential can be leveraged
- concentrates on those actions where cooperation and collaboration among local agencies would deliver better services to the people of Tipperary.

The Co. Tipperary Local Economic & Community Plan (LECP) is currently at Phase 1 of the LECP process. A *Framework Document* in relation to the LECP has been developed in consultation with key stakeholders/agencies taking into account relevant national and local policy and research data. This framework document focuses on what these stakeholders perceive to be the key priorities for the social, community and economic development of the county and as such outlines overarching issues/objectives to be addressed over the lifetime of the LECP. As part of Phase 1 of the LECP consultation process a series of workshops for members of the public were held where:

- information was provided on the background and process for the development of the LECP for Co. Tipperary
- an opportunity was provided for members of the public to comment/amend/add to key priorities to be addressed over the life of the LECP.

The content below is the outcome of the above processes and constitutes the Framework Priorities for County Tipperary. From this, further work will be undertaken in Phase 2 which will build on these actions, prioritise the actions in the context of the areas of greatest need/greatest opportunity and assign appropriate benchmark measurements.

## Framework Priorities - Economic

<b>Issue: Employment, Unemployment &amp; Enterprise</b>		
<u>Targets under the National Reform Programme:</u>		
<ul style="list-style-type: none"> <li>- 69% – 71% of 20 - 64 year olds to be employed by 2020 (requires 0.6% increase per annum)</li> <li>- 2.5% of GNP/2% of Ireland's GDP is to be invested in R&amp;D</li> <li>- Early School Leaving - reduce percentage of 18-24 years olds with at most lower secondary education and not in further education and training to 8%</li> <li>- 60% of 30-34 year olds completing third level education or equivalent</li> <li>- Greenhouse Gas emissions to be 20% lower than 2005 levels in the non-traded sector; 16% of energy from renewables; and move towards 20% improvement on energy efficiency savings</li> <li>- Reduce number experiencing consistent poverty to 4% by 2016 and to 2% by 2020 from 2010 baseline rate of 6.3%. Irish contribution to Europe 2020 poverty target is to reduce by a minimum of 200,000 the population in combined poverty (consistent, at-risk-of-poverty or basic deprivation).</li> </ul>		
<b>Sub-Issue</b>	<b>Framework Priority</b>	<b>2020 Target</b>
<p>Creation of economic opportunity in all parts of the county</p> <ul style="list-style-type: none"> <li>- Lack of new FDI</li> <li>- Excessive focus on FDI attraction at expense of developing indigenous sector</li> <li>- Need to provide economic opportunity in rural areas to halt rural decline</li>   <li>- Need to support &amp; promote specialities within the county such as tourism; food; agri tech etc</li> <li>- Use of Various Models e.g. Social</li> </ul>	<p><b>1. To enable appropriate economic development opportunities in all parts of the County</b></p>	<ol style="list-style-type: none"> <li>1. Employment: 3.6 % increase on number of 20 - 64 year olds employed based on Census 2011 numbers.</li> <li>2. Unemployment: TBC</li> <li>3. Tourism No.s:184,800 international visitors by 2020 (10% increase on the base year of 2013 of 168,000).</li> <li>4. Tourism No.s:170,500 domestic visitors by 2020 (10% increase on base year 2013 of 155,000 domestic visitors).</li> </ol>

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Sub-Issue	Framework Priority	2020 Target
Enterprise.		
Reduce county’s carbon footprint <ul style="list-style-type: none"> <li>- Increase renewable energy technologies &amp; production</li> <li>- Support &amp; promote energy businesses</li> <li>- Support businesses to reduce energy consumption</li> <li>- Older buildings &amp; dwellings requiring energy efficiency improvements</li> </ul>	<b>2. To improve the sustainability of the County’s energy use by supporting enterprises in energy efficiency reduction/improvements and by growing the renewable energy enterprise sector</b>	Establish benchmark for Co. Tipperary and set targets based on same to contribute to following national targets <sup>1</sup> : <ol style="list-style-type: none"> <li>1. Public Sector to reduce energy use by 33% by 2020</li> <li>2. Greenhouse Gas Emissions 20% lower than 1990 emissions</li> <li>3. 20% of energy from renewable technologies</li> <li>4. 20% increase in energy efficiency savings</li> </ol>
Deficiencies in infrastructure which will support economic growth <ul style="list-style-type: none"> <li>- Poor broadband coverage esp. in rural areas</li> </ul>	<b>3. Identify, prioritise and address the key infrastructural deficits which are restricting the ability to deliver appropriate economic development opportunities in all parts of the</b>	<ol style="list-style-type: none"> <li>1. Employment 3.6 % increase on number of 20 - 64 year olds employed based Census 2011 numbers.</li> <li>2. Unemployment: TBC</li> </ol>

<sup>1</sup> New methods of calculation to be introduced at the end of 2015.

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Sub-Issue	Framework Priority	2020 Target
<ul style="list-style-type: none"> <li>- N24 upgrade</li> <li>- North/South road/bus/rail connectivity</li> <li>- Water supply north of Clonmel</li> <li>- Development of appropriate tourism infrastructure in two international tourism destinations &amp; county</li> </ul>	<p><b>County</b></p>	
<p>Proper match between skills needs of enterprise and skills of workforce particularly in context of current and future industry needs</p>	<p><b>4. Identify and address the skills deficit in the County relevant to the needs of a) existing employers and b) future potential employment opportunities</b></p>	<p>1. Employment 3.6 % increase on number of 20 - 64 year olds employed based Census 2011 numbers.</p>
<p>Stimulation of entrepreneurial activity</p> <p>Requirement to be more ambitious in start up enterprise numbers for the county</p> <p>Difficulty in sustaining new start ups in 3 – 5 year phase of their development</p> <p>Lack of sufficient HSPUs for size of county</p>	<p><b>5. Provide a robust and proactive platform to support and enable a greater level of innovation and new product development within industry;</b></p> <p><b>To proactively assist in enabling an increase in new enterprise start ups throughout the county</b></p>	<p>1. Employment: 3.6 % increase on number of 20 - 64 year olds employed based on Census 2011 numbers.</p> <p>2. 114 new microenterprise start-ups by 2020(LEO) - based on average of 14 start-ups per annum by LEO over the past four years.</p> <p>3. 50 new start-ups by 2020(RDP).</p> <p>4. New benchmark to be set for firms in 3- 5 year development phase and % sustained</p> <p>5. 18 – 20 HSPUs by 2020.</p>

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Sub-Issue	Framework Priority	2020 Target
	<p><b>To address the support deficiencies of existing enterprises who are entering their 3 – 5 year life cycle</b></p> <p><b>To actively work with key sectors and business to deliver a higher level of High Potential Start Up Firms (HSPUs) within the County</b></p>	
Attractiveness of Tipperary as a place to invest	<b>8. Maximise attractiveness of Tipperary as a place to invest by identifying the key attractors to investors, prioritising same and implementing on a prioritised basis</b>	<ol style="list-style-type: none"> <li>1. Set up benchmark process for the two strongest performing towns in the County by 2020.</li> <li>2. Employment: 3.6 % increase on number of 20 - 64 year olds employed based on Census 2011 numbers.</li> </ol>
The promotion of Tipperary as a place to invest	<b>9. Actively market Tipperary as a place to establish a successful enterprise</b>	<ol style="list-style-type: none"> <li>1. System in place to track new investments</li> <li>2. Employment: 3.6 % increase on number of 20 - 64 year olds employed based on Census 2011 numbers.</li> </ol>

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<b>Sub-Issue</b>	<b>Framework Priority</b>	<b>2020 Target</b>
<p>Vulnerability of some economic sectors and the impact this will have on the economic performance of the area</p> <ul style="list-style-type: none"> <li>• Retail</li> <li>• Construction</li> <li>• Mining</li> <li>• Over reliance on pharma</li> </ul>	<p><b>11. Identify the most vulnerable economic sectors &amp; areas within the County and identify ways of mitigating the impact</b></p>	<p>Identify relevant factors and set appropriate targets</p>

## Framework Priorities – Community & Social Inclusion

### Issue: Poverty, Disadvantage & Social Exclusion

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Sub-Issue	Framework Priority	Target
Areas of particular deprivation/persistent poverty	<b>1. Seek to eliminate or significantly reduce areas with the highest level of social deprivation in the County</b>	Contribute to the national target of Reducing consistent poverty to 4 per cent by 2016 (interim target) and to 2 per cent or less by 2020, from a 2010 baseline of 6.2 per cent ( no county measure of poverty)
Long Term Unemployed	<b>2. Address the high level of long term unemployed through targeting those areas with the highest level of long term unemployment in the County</b>	Contribute to the National targets in Pathways to Work2015 published by INTRO - Assist 75,000 long-term unemployed at start of 2012to move into employment by end 2015.(national target for 2015 is 15000) Department of Finance is projecting that the unemployment rate will fall from an average of 13.5% in 2013 to 11.4% in 2016. (Youth Guarantee Implementation Plan) Tipperary target : Assist 300 long term unemployed people to move into employment



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Sub-Issue	Framework Priority	Target
		<p>for each year of the LECP.</p> <p>Reduce average length of time on live register from 21 months to 12 months as per the national target in the Pathways to Work 2015.</p>
Youth Unemployment	<p><b>3. Address the high level of youth unemployment through targeting those areas with the highest level of youth unemployment in the County</b></p>	<p>Baseline: The unemployment rate amongst young people in Ireland currently is 29.7% and 30,8152 young people are long term unemployed (12 months or more).</p> <p>National figures: 147,000 young people in employment at the start of 2013. The level of youth employment appears to have stabilised and begun to grow again in the recent past, showing a year-on-year increase of about 3,000 to reach 167,000 in the third quarter of 2013.</p> <p>Youth Guarantee Implementation Plan: the youth unemployment rate would be likely to fall from its 2013 level of 28% to somewhere in the range 21-23% by 2016.</p> <p>South Tipperary: the Census recorded 1,892 young people under 25 years of age as unemployed in April 2011.</p> <p>North Tipperary: the Census recorded 1,300 young people under 25 years of age as</p>

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Sub-Issue	Framework Priority	Target
		<p>unemployed in April 2011                      Tipperary Target:</p> <ul style="list-style-type: none"> <li>• Tipperary will meet the target in the national Youth Guarantee Scheme: all Young People 18 – 24 who are unemployed to be offered a job; work experience; apprenticeship training or combined work/training within a defined period of time (4 months)<sup>2</sup>after leaving school/becoming unemployed</li> <li>• Reduce Youth unemployment to somewhere in the range 21-23% by 2016</li> </ul> <p>Early School leaving : National figure 9.7% of the 18-24 population left education or training early in 2011, this is 1.7% behind Ireland's Europe 2020 target of 8%;</p> <p>Contribute to National target of 8% for early</p>

<sup>2</sup> National Target in State Youth Guarantee Scheme & 4 months is time recommended by European Commission in relation to same

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Sub-Issue	Framework Priority	Target
		<p>school leaving</p> <p>Tipperary: One in five young people aged 15 to 24 years in South Tipperary who are no longer in education has not completed upper second level education, i.e. obtained the Leaving Certificate.</p>
Youth Engagement	<p><b>4. To maximise life opportunity potential for young people and support and facilitate their contribution to the sustainable development of the county</b></p>	<p>Base line benchmark established on Quality of life in the County by 2020</p> <p>South Tipperary: the Census recorded 1,892 young people under 25 years of age as unemployed in April 2011.</p> <p>North Tipperary: the Census recorded 1,300 young people under 25 years of age as unemployed in April 2011</p> <p>Tipperary Target:</p> <ul style="list-style-type: none"> <li>• Tipperary will meet the target in the national Youth Guarantee Scheme: all Young People 18 – 24 who are unemployed to be offered a job; work experience; apprenticeship training or combined work/training within a</li> </ul>

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Sub-Issue	Framework Priority	Target
		<p>defined period of time (4 months)  <sup>3</sup>after leaving school/becoming unemployed</p> <ul style="list-style-type: none"> <li>• Reduce Youth unemployment to somewhere in the range 21-23% by 2016</li> </ul> <p>Early School leaving : National figure 9.7% of the 18-24 population left education or training early in 2011, this is 1.7% behind Ireland's Europe 2020 target of 8%;</p> <p>Contribute to National target of 8% for early school leaving</p> <p>Tipperary: One in five young people aged 15 to 24 years in South Tipperary who are no longer in education has not completed upper second level education, i.e. obtained the Leaving Certificate.</p>

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Sub-Issue	Framework Priority	Target
<p>Marginalised communities – lack of access to supports; opportunities; services; education &amp; work. Groups included</p> <p>Travellers &amp; Roma</p> <p>Non Irish Nationals</p> <p>Asylum seekers</p> <p>Violence against women</p> <p>Young lone parents living in rented accommodation without support networks</p> <p>Lone parents more at risk of poverty</p>	<p><b>5. Reduce the marginalisation of specific communities</b></p> <ul style="list-style-type: none"> <li>- Travelling community</li> <li>- Non Irish Nationals &amp; Asylum Seekers</li> <li>- Lone parents</li> <li>- LGBTI</li> </ul>	<p>Base line benchmark established on Quality of life in the County by 2020</p> <p>Numbers of travellers completing second level education (using baseline data as gathered to determine)</p>
<p>The needs of vulnerable families children and young people</p> <ul style="list-style-type: none"> <li>- level of foster care</li> <li>- Number of children at risk</li> <li>- inadequate parenting skills</li> <li>- drug abuse/misuse and affect on children</li> <li>- persistent poverty</li> </ul>	<p><b>6. Provide a targeted and Integrated response to the needs of vulnerable families, children / young people in areas of greatest risk</b></p>	<p>Contribute to the national target of reducing consistent poverty to 4 % by 2015 (interim target) and to 2% or less by 2020 from a baseline of 6.2% (no county measure of poverty)</p> <p>All County Children services Plan to be Completed by 2018</p> <p>Partnership, Prevention and Family Support programme established in the county.</p> <p>Target: X number of families to be supported through the Partnership, Prevention and Family Support programme (figure to be</p>

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Sub-Issue	Framework Priority	Target
		established)
<p>Support for families and people who are homeless and the need for supported housing for key at risk groups – such as people following rehabilitation from substance misuse, young people coming from the care system, people with mental health difficulties, families who are victims of violence/domestic abuse</p>	<p><b>7. Provide an integrated targeted response for those sectors of society who find it difficult to sustain a home.</b></p>	<p>Contribute to national target of eliminating homelessness by 2016 231 presented as homeless to Tipperary County Council in 2014</p> <p>No person to be in occupation of emergency homeless accommodation for longer than 6 months (data to be sourced)</p>
<p>The needs of older people</p> <ul style="list-style-type: none"> <li>- contribution to society &amp; communities generally</li> <li>- access to supports and services, including recreational pursuits (quality of life)</li> <li>-access by elderly with chronic illness to services and supports</li> <li>-security and safety issues</li> <li>-isolation and loneliness</li> </ul>	<p><b>8. Develop an integrated response to the needs of the elderly population with a particular focus on those areas which are geographically isolated and where the concentration of 65+ is greatest</b></p>	<p>Age friendly county plan in place by 2018 and baseline set and targets set for core areas.</p>

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Sub-Issue	Framework Priority	Target
Substance Misuse/Abuse -antisocial behaviour -educational difficulties - vulnerable children & family members -mental health & well being - community disintegration -increase in petty and high level crime	<b>9. Develop an integrated response to reducing the level of substance misuse/abuse in agreed targeted areas</b>	Local Drugs Taskforce Plan in place by 2020 with key baseline data identified and targets set
Access to social, cultural, educational and employment opportunities for people with disabilities	<b>10. Develop an integrated approach to supporting people of all ages with disabilities to access opportunities so that their quality of life is improved.</b>	Whole county disability plan in place by 2018 with baseline data and targets set
Health & Wellbeing Including mental health and wellbeing and suicide prevention Physical health and wellbeing Obesity Access to cultural, heritage, recreational and sporting opportunities to build wellbeing	<b>11. Integrated response in relation to health and wellbeing of the community in relation to marginalised groups and areas</b>	Base line benchmark established on Quality of life in the County by 2020
Access to life- long learning and educational opportunities with a view to improving the wellbeing of the population in particular marginalised groups	<b>12. To provide opportunities for the citizens to access life-long educational opportunities with a particular targeted focus to provide supports for communities and individuals who are marginalised</b>	Baseline re Education: Of those aged 15 years and over whose full-time education had ceased, 16.7 per cent were educated to at most primary level only; a further 60.3 per cent attained second level while 23.0 per cent were educated to third level.

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Sub-Issue	Framework Priority	Target
		<p>2014: Tipperary ETB provided 634 full time education programmes and 80 training courses were provided in the County: Part Time participants 7,500</p> <p>Targets to be set X no participating in adult literacy, community education, PLCs (PLC numbers gaps) etc</p>
Fuel poverty	<p><b>13. Develop the potential for alternative energy projects to reduce impact of poverty in key agreed areas where social deprivation is highest</b></p>	<p>County plan for fuel poverty to be completed and baseline data and target set re fuel poverty</p>
<p>Those with particular difficulty in entering or re-entering the workforce such as persons with a disability; ex prisoners; those with previous addictions; travellers; etc</p>	<p><b>14. Targeted support for those who have particular difficulty in entering the workforce</b></p>	<p>Decrease in Youth Unemployment &amp; LTU rates Increase no of people from the travelling community from x to x on training programmes and in employment Increase no of people with disabilities from x to x on training programmes and/or in employment Baseline and targets to be set</p>



<b>Issue: Sustainable Communities</b>		
<b>Sub-Issue</b>	<b>Framework Priority</b>	<b>Target</b>
<p>Rural Isolation and loss of services - Shops; post offices; transport, schools; Garda stations, broadband; emigration and access to services by other means</p> <p>Appropriate level of facilities and services relevant to the needs of the community</p>	<p><b>1.Support and enable continuing improvement of access to services within the community for all citizens in a manner that is realistic, capable of being delivered and which utilises the strengths of the existing communities</b></p> <p><b>1A.Improve the quality of life for communities through supporting prioritised community infrastructural development and providing prioritised relevant support services</b></p>	<p>Base line benchmark established on Quality of life in the County by 2020</p> <p>Evidence based document on the level of facilities &amp; services appropriate to each tier in the settlement hierarchy of the County by 2020</p> <p>Rural Transport 2020 – 50% of passengers – elderly; Youth 30%; Disability figure – to be collected</p> <p>A minimum of 30Mbps (with 70 Mbps average) speed availability to all areas of the county by 2020</p> <p>North Tipperary 52.5 % of households have broadband , South Tipperary 52.8 % of households have broadband (CSO Regional Quality of life in Ireland report 2013)</p> <p>Broadband usage – increase of x% of households with broadband access – target to be set</p>
<p>sustainable development of communities</p> <ul style="list-style-type: none"> <li>- need to support community &amp; voluntary sector around their ability to respond to the needs in the community</li> <li>- need to develop capacity of communities to maximise the effective use of their facilities and services</li> <li>-I identify what constitutes a “quality of life” so that progress can be measured/assessed against expectations of the communities</li> </ul>	<p><b>2. To support the development of sustainable resilient communities, enabling them to have a meaningful quality of life and to respond to the needs in their community</b></p>	<p>Evidenced Based Document on i) number of active community groups; ii) number of under active community groups and iii) number of inactive or “no” community groups in the County by 2020</p>

<b>Issue: Sustainable Communities</b>		
<b>Sub-Issue</b>	<b>Framework Priority</b>	<b>Target</b>
Community and civic engagement	<b>3. Support communities and the voluntary sectors to have a meaningful voice in decision making in areas which affect their communities, through the development of effective structures and supports</b>	<ul style="list-style-type: none"> <li>• 760 Registered groups in the PPN by 2020</li> <li>• 6 linkage groups by 2020</li> </ul>
Security and safety	<b>4. Develop a sense of security and safety in communities in Tipperary with particular regard to the elderly and those who live in more isolated rural areas</b>	<p>Base line benchmark established on Quality of life in the County by 2020</p> <p>Crime against elderly to have decreased from the 2014 baseline (data to be sourced)</p> <p>JPC Strategic Plan 2015-2021 to be developed with baseline data and targets</p>